

# COMMISSION OF ENQUIRY INTO PHILOMEL

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ONIAL SECRETARY'S FALKLAND ISLANDS 19 65 November 16th The Hon. 9 NOV 1965 The Colonial Secretary STANLEY. LKLAND ISLAND

Sir.

Thank you for your letters of Nov. 2th & 12th (2).

Executive Council, Dec. 15th. I am afraid that it will not be at all possible for me to attend this meeting; we shall be busy shearing and in the ordinary way I could get away, but this season we are very short--handed.

Replacement of "Philomel".

Burn 2129111 You will have had my telegram of 13th in this respect :-

"Yours November 12th agree to Pothole (stop) must emphasise absolute necessity to West Falklands (stop) Party mentioned has no interest in our winter freights & mail and Xmas mail. - MILLER 38

I would not altogether agree that it is necessary to appoint a Commissioner to sound out public feeling, although I would agree that Mr Barton would make a very good one.

Any commissioner making inquiries throughout Stanley is almost certain to find a large measure of opposition to the purchase of a replacement vessel. Stanley residents have no interest in such a vessel when the "Darwin" brings their food and mail right to their door-step and takes the outward mail away for them.

The N.P.P. are totally unaware that in general the west side of West Falkland gets no call of "Darwin" between May/June and November.

They obviously are quite unconcerned that over that period of six months we on this side of the Colony would have to see our heavy mails accumulate in the Post Office, and in addition we would have no means of obtaining essential stores and equipment.

I would suggest that the correct approach to such people would be t ask them whether they would be prepared to have no call of "Darwin" in Stanley with any mails or foodstuffs, over the same period.

There is a further point that newcomers have not yet appreciated. On two occasions since the Air Service was inaugurated in 1950 owing to aircraft damage, the "Philomel" has been the only reliable means of any inter-island communication, and this means medical cases too.

In 1957 the "Fitzroy" left for U.K. in May, and the "Darwin" did not arrive out until September. At the same time the only spare Beaver engine was found u/s and we had no air service whilst we had no FIC ships. During that period "Philomel" did all that we required though naturally as some disadvantage to bulk inter-island travel.

Any responsible people in Stanley will inevitably have a very heavy and daunting responsibility if they try to stop the purchase of a replacement vessel - merely because such a vessel is no use to them.

Yours faithfully, du

Member for West Falklands.

Made under section 2 of the Commissions of Inquiry Ordinance

IN THE NAME of Hor Majesty ELIZABETH II., by the Grace of God of the United Kingdom of Great Britain and Northern Ireland and of Her other Realms and Territories Queen, Head of the Commonwealth, Defender of the Faith.

> By His Excellency SIR COEMO DUGAL PATRICK THOMAS HASKARD, Knight Commander of the Most Distinguished Order of Saint Michael and Saint George, Member of the Most Excellent Order of the British Empire, Governor and Commander-in-Chief in and over the Colony of the Falkland Islands and its Dependencies.

Haskard

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By virtue of the powers vested in me by section 2 of the Commissions of Inquiry Ordinance, I do appoint -

Arthur Grenfell Barton, Esquire, Commander of the Most Excellent Order of the British Empire, Justice of the Peace,

to inquire into, and report on, the need for the replacement of the existing Covernment cargo vessel, the m.v. Philomel.

### GOD SAVE THE QUEEN

Given at Government House, Stanley, this with fruction of Normaly, 1965.

By His Excellency's Command,

fo him

Colonial Secretary

Ref: 2189/II

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## Sir,

I am directed to inform you that His Excellency the Governor has been pleased to appoint you to be a Commissioner for the purpose of receiving and examining such evidence and statements as may be presented to you concerning the need for the replacement of the existing Government cargo vessel, the m.v. Philomel. You are requested -

to invite evidence orally and in writing;

to call for, and examine, such further evidence as you may consider necessary; and

to collate the evidence and views presented to you, and report them to the Governor in Council.

> I am, Sir, Your obsdient servant,

(Sgd) W. H. Thompson

COLONIAL SECRETARY

The Hon. Mr. A.G. Barton, C.B.E., J.P., STANLEY.

IM.

COLLON ELLCY

No. 19.

Colonial Consciency's Office, Stanley, Palkland Islands. 24th November, 1965.

## Inquiry into the need for the conlargence of the n.v. Philonel

ing person, persons or organization withing to embaty views, wither orally or in writing to the Commissions should submit such views or apply for an introduce not later than the 11th Jonnary, 1965. Acceptance of such views shall be at the filesection of the Commissioner.

All convergenteres should be addressed to -

The Couristioner, Injuiry into the replacement of m.v. Philonel, The Scoreturiat, Stanley.

By Command,

Colonial Secretary,



Ref: 2139/II.

## HOLMESTED BLAKE & COMPANY, LIMITED

DIRECTORS: R. BLAKE, H. S. HOLMESTED, E. G. MATHEWS, A. L. BLAKE, MRS. C. A. E. STRONACH

LONDON OFFICE: 120, PALL MALL, LONDON, S.W.1 TELEPHONE: WHITEHALL 6077/8

## HILL COVE, FALKLAND ISLANDS

F

CABLES : "BLAKE FOXBAY"

The Commissioner

The Enquiry Into The Replacement Of M.V.Philomel.

#### Sir,

I feel there should be a minimum standard of public services for The Camp and Stanley. Into this standard comes a reasonably regular supply of paper and parcel mail, and a means of getting urgently required stores and spare parts from Stanley to the farms. If this transport is not a commercial proposition then it becomes Government's duty to provide it. A boat call every six weeks or two months, I would consider the absolute minimum. Maintenance of this service, I feel, is the basic roll of the present Philomel. In 1966 we are scheduled for a boat call at this station, in January and May. I do not think this is an adequate mail service or a regular enough cargo service.

Could the Airservice carry out the present commitments of the Philamel? I think this isdoubtful. There are very few days when the Airservice is not flying, and to give it the Philomel's work would just mean a poorer passenger service with the present equipement. It is also much more expensive to carry cargo and mail by air than by sea. It is possible that two larger aircraft could cope with mail, cargo and passengers, but I could not justify two planes at £60;000 each, when I can't justify one Philomel. Also I wonder what would happen to the heavy mail and cargo service when the pilots are on leave, for I think it is agreed that there is sufficient work at the moment to keep one pilot more than busy during the time he is on his own.

We live in a Colony where the cost of most services are out of all proportion to the number of people who use them, and I can see no reason for making the Philomel the one economy.

Signed

Block

Commissioner,

Enquiry into replacement M.V. Philomel.

R.B. Napier,

West Point Island,

Falkland lelands,

4th December 1965.

Stanley.

Dear Sir,

With regard to the recent broadcast on replacement of M.V. "Philomel"

is 1 am sure the wish of almost everybody in the camp that the "Philomel" be replaced, over the past years "Philomel" has done a wonderful service to the people in the camp, and I am certain that without a government ship it would be almost impossible to get people to stay on the more remote Islands, "Philomel" is often the only means of transport for getting peoples funiture etc from Stanley or for that matter from form to farm, "Philomel" has moved two familys furniture to and from West Point during the last few months as "Darwin" only makes four or five voyages to the far West a year with sometimes as much as four month intervals, it most likely means that we would be often short of stores etc.

Most Island farms have small ships which can go to Stanley, however by the time the ship is folly manned it often means that there are no men left on farm' carry on essential jobs.

The arrival of the "Philodel" to the camp stations is greatlyximized with mail is greatly looked forward to and is felt by most camp people to be money spent for a worthy cause.

If Government should decide against a replacement for Philomel but continue with the new Stanley roads project it would I sure cause great resentment by the camp people, who would feel that Stanley people were getting everything they wanted, while the wishs of the camp people ignored.

G.S. Value Yours faithfully,

Bertrand & Felton Ltd. Roy Cove, Falkland Islands. Dec.5th. 1965.

The Commissioner of Inquiry. New "Philomel". STANLEY.

Dear Sir,

In connection with the referendum through yourself as to the desirability of replacing the present "Philomel" with a new vessel I am writing to give the point of view of residents in this area.

Over the past years it is a well known fact, and the progressively further from Stanley the more emphatic, that camp people generally cannot easily carry on without a vessel available for freight and heavy mail carrying, especially during the winter months when the F.Is. Company's vessel does not make coastwise voyages beyond Foxbay or the Sound.

I understand that there is a considerable body of opinion in and close to Stanley that says this Colony cannot afford such a replacement. Such people, especially those who live in Stanley, have no uses for "Philomel" at all. "Darwin" brings all their mail and perishamble cargo direct from Montevideo at regular intervals.

All such people have only to walk to either the Post Office or to the various Stores, to obtain what they want.

In the camp and especially the far West we are not so fortunate. "Darwin" rarely makes coastwise voyages to the far west between the months of May/June and November.

During this period of five months, if there is no vessel such as "Philomel" available, these people have no means of getting heavy mails (other than overland from Fpxbay which is almost impossible when the camp tracks deteriorate in wet weather) and they cannot get cargeat all.

Some years ago there were other privately owned small vessel available to do this work, but such as no longer exist, at least as far as moving to the far west is concerned.

Therefore it cannot be too heavily emphasised that we in this area just cannot do without such a vessel in the winter months.

But this is by no means the obly reason for the necessity of a "Philomel" replacement. We have known the time when the aircraft were entirely out of action and no F.I.C. vessel in the Colony. At that time (and 1957 winter was the outstanding occasion) the only means of transporting hospital cases & carriage of mails and pass limited passengers was by the "Philomel". In 1957, "Fitzroy" departed for the U.K. and "Darwin" did not

arrive in the Colony until September. We were thus four months with no FIC vessel and at the same time the aircraft engine became u/s and we had no aircraft to fly until "Darwin" brought a new engine.

There is also another need for a "Philomel", which again cannot possibly occur to Stanley residents. From time to time with shifting of labour, farms require employees' furniture to be picked up from one distant port and brought to another. Such work can only rarely be done by FIC vessel if she happens to be both going in the right direction and calling at the ports in question.

When the question of total cost is considered, residents of Stanley and nearby should remember that all camp people contribute in a large manner to heavy expense of Stanley installations, many of which are of only indirect interest to camp people, and then only for the brief periods in which they can make use of them - possibly two out of every 52 weeks. I am referring to the Filtration plant, Power Station, Stanley roads etc. etc.

When camp people need power supply, water supply etc, the farms incur the whole cost - they do not ask Stanley to subscribe.

I hope, Sir, I have made it abundantly clear that the Camp, and especially the far West, <u>cannot carry on without</u> a vessel such as "Philomel". Yours faithfully, Lam Mult

## BERTRAND & FELTON LTD. ROY COVE, FALKLAND ISLANDS The Hon. The Colonial Secretary. December 5th 1965 STANLEY. Sir. I would be grateful if you would pass the attached letter to the person who is to conduct an inquiry, in January, into the question of whether there is to be a replacement of the present Government vessel "Philomel". Yours faithfully, SECRETARYS Manager.

DARWIN HARBOUR, FALKLAND ISLANDS. 6th. December, 1965.

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The Commissioner, Replacement of "Philomel" Inquiry, The Secretariate, STAMLEY.

Dear Sir,

I am sure most people in the CClony will be very sorry to see the "Philomel" go, and not be replaced; however we must look facts squarely in the face.

I understand for some years Government has had to draw on Reserves to balance Expenditure, also the "Philomel" is run at a considerable Loss each year, I presume this will increase, with the expected rise in salaries and wages.

To me the question seems to be, "Does the Colony really require the services given by the "Philomel", at the expense involved?. Personally I do not think we do, for reasons given below:-

1. The primary reason for acquiring the "Philomel" was as a hospital ship, to take patients from the Camp to Stanley in need of urgent hospital attention. I think it is true to say, this function has been entirely taken over by the Air Service.

2. Secondly I cannot see the "Philomel" or her replacement being economic or really necessary for taking freights round the Islands; as Camp Manager for The Falkland Islands Co. Ltd., I do not foresee our Farms making regular use of such a ship for freight purposes.

In view of the facts as I see them, I cannot support the suggestion for a replacement for "Philomel". I think we should endeavour to continue to maintain a good air service, as almost everyone in the Colony benefits. To continue to deliver paper and parcel mail by air, when time and space permits. I understand one of the planes will have to be replaced shortly, so suggest any funds available be allocated to this, rather than a replacement for "Philomel".

Yours faithfully. Winda.

(R.G.Vinson.)

Chatres Falkland Islands 8th December, 1965

The Commissioner Philomel Replacement Secretariat Stanley.



Dear Sir,

We the undersigned think that a replacement to the 'Pholomel' for camp connections to Stanley is essential especially at times when 'Darwin' is not visiting the West island even for delivery of mails.

It is difficult to keep a farm store fully stocked even with essentials unless a ship makes more frequent calls to say nothing of paper and parcel post delivery.

We think also that with a sound ship more money could be mage with cargo and sheep shifting and as regards the latter Stanley residents could be supplied with reasonable mutton instead of having the tail end of a large shipment which has lost condition and can no longer be termed as mutton. The large shipments are always problematical anyway and depend so often on the Darwin having to make a date in Montevideo for connections, or weather.

A. Henres U.J. Mennicks . F. C. Hanever John Alayourd M. R. Joine 10 Cuncart. P.D. Hayword & Smith 7. Mass

Yours faithfully

R Buckland . 

Pebble Island, West Falkland Is. 11th December 1965.

A.G.Barton Esgre., Commissioner for the Enquiry into the Philomel Peplacement, Government Secretariat, Stanley.



Dear Sir,

Proposed replacement for the M.V. Philomel

I find this difficult to answer decisely; unless one knows what sort of Vessel it is proposed to get and at what price and for what usage out here, then one can only generalize. In my opinion an alternative means of communication to R.M.S.Darwin between this Colony and the Coast should exist: Recent events in Monte-Video must surely confirm this. Without any knowhow at all to help me, I would however have thought the promotion of an Airservice to Chile was much more likely to be of lasting benefit to the Colony; I mean one for land-planes. In the event that this could be achieved in the near future then I seepeneed to replace Philomel, our Communications, overseas and Local would be assured by Air and that is what matters to Government and the people as a whole. The decolor for for the people as a whole. The decolor for the people will be achieved in the meat for the people as a whole. The decolor for the people will be assured by Air and that is plane and for the formation of the people will be assured by Air and that is plane and for the people will be assured by Air and that is plane and for the people will be assured by Air and that is plane and for the people will be assured by Air and that is plane and for the people will be assured by Air and that is plane and for the formation of the people will be assured by Air and the people be assured by Air and the people be assure

replacement issue, I think it important that it be considered from the point of view, of bentfit, or, no bentfit, to the people, having regard to the very considerable cost. I think all persuasive claims for a replacement from Farms must be very carefully considered. There is no justification for spending a large amount of the peoples money merely so that some Sheep-Farms can more conveniently and more cheaply get their stores and materials moved, if the main benefit is going to go to a few Share-Holders who are probably not even resident in the Colony. Some Farms already run their own small vessels and there is no reason why others should not do so if they desire additional Shipping facilities. I cannot see that any Philomel Replacement will bentifit more than a small section of the Local Communuty and then only in a minor way; it will certainly as pointed out above benefit some businesses. However, if an Overseas Airlink cannot be established; if the right Vessel is obtained and if it be run in XXX a Commercial and business--like manner; then, I think a replacement should be got for Philomel. The

Vessel should be Steel built and large enough to trade to Chile; She should be a modern small Decesel Cargo-boat incorporating the Atest ideas. I have made my views on the type of Vessel needed already to the Secretariat; The only addition to the views expressed then would be for the Vessel to have double-bottoms for Oil and Water. I have also made my views known about how such a Vessel should be run. Unless the Vessel is intended to pay its way dont get it. If you get a Vessel all inhibitions about competing with bocal firms should be abandoned and every effort should be made to make the Vessel at least self-supporting.

To sum up as a Tax-Payer and Citizen of this Colony; I would prefer an Airservice; a ship is a second best in my view. If however a Ship is to be got; get the right one and run it properly.

Yours faithfully

(A.B.Monk)

12 In hu Barlin St. Blu Dec 11th 1965

Dear Lis

Just a fur lines about the Philomel I think I would be better to keep has, I don't think there is enough work for a ligger Boat. At present there is a little work for her. But that wont last long. I would think it would be better to get another (Air braft) then you may be able to keep (Air. two, of them in working order at a time • there secans to be plenty work for the fir braft escime my writing as I am not much at it

Resards Jg Davis

Packe Bros. & C. Limited Fox Bay Falkland Islands,

12th.December,1965.

The **C**ommissioner Replacement of M/V.Philomel, Stanley.

Dear Sir,

The people on this station, and myself consider that the replacement of the M/V. Philomel to be essential.

The carriage of mails and sundry cargo particularly to the outlying Islands and to those mainland ports which receive but two calls a year by R.M.SDarwih, is regarded by those concerned as a very important amenity.

There is the medical aspect also to be condidered, the R.M.S. Darwin is often out of the country on her voyages between the Islands and Montevideo, and it might so happen that the planes might not be able to fly to take into Stanley a medical case needing immediate hospital treatment, and in an emergency such as this the Government Ship could be called upon.

We all know that a replacement to take the M/VPhidomel's place is going to be very expensive but we hope that the Government will give the proposition serious consideration.

Yours faithfully,

A.H. Clonent

Manager.

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# DARWIN SHIPPING LIMITED

Directors A: G. Barton, C.B.E., W. H. Young.

#### Telegrams: "Fleetwing Portstanley "

## STANLEY, FALKLAND ISLANDS.

THY/SGC

13th December, 1965

The Commissioner, Replacement of "Philomel" Inquiry, The Secretariat, Sturley.

14/12

Losi fir,

I feel that the Oclony cannot afford the expense involved in replacing the "Thilomel". A replacement could not be run economically, and there is no doubt that an increased deficit on the Government Shipping account must be expected if a new vessel is obtained.

At present freights are offered to the "Philomel" by the Falkland Islands Company's store departments and farms, but these are only available when it appears unlikely that the goods involved cannot be shipped in reasonable time by R.M.S. "Darwin" or M.V. "A.R.S.", and if the new vessel had substantially more cargo space than the "Philomel", the position might arise when Darwin Shipping Limited had to restrict the freights offered to ensure that a reasonable portion of local freights accrued to their own vessels.

As you are aware the Company expects all consigning clients to restrict their produce shipments to the Company's vessels, and I cannot visualize the circumstances whereby substantial produce freights could be earned by the Government vessel.

At your request I am forwarding under separate cover details of all coastwise calls made by "Darwin" and "A.E.S." during the past 5 years.

Yours faithfully,

Director.



15 for Birlin 27/12 15 Dec 1965 7. Raldridge ----Hill Core Dear Sir Stay I express my and I know the feeling of the employees of Hill bove views on the replacmin before Philomel, in them days we were lucky to receive at least & direct mails a year, all our other molo had to come overland from tox Bay with the result that sometimes through accident with horses or the weather the mail arrived in a very damaged state, if the Philomel was not replaced those days could come back although to day with tractors and hovers conditions could be very much better, even though these means of transport are limited in what they can carry so in the end we are still waiting for important might a cargo 00 I would say the Philomel should be replaced, In replacing thilomet I would go to far as to say the proplacement should be have cargo space a couple of ton measurement bagger than Philomel as I thing I am right in saying that very reldom does Philomel come around the Sorth and far West with out having to sheet out important cargo, the question will then arrise that there will be difficulty in maintaining the underwater fittings In the West yard the talkland hland bompany has a small slip the they have slipped all these small vessels for years

before I could remember and are still doing it surely with modern methods someting on the same lines could not be made in the Government Dock yard with the aid of some coment and a very dow tide, a cradle with pump up types such as the air service is useing could be sunk under the versel alongside the jetty then cradle and versel could be towed into possition at high tide and a dueset winch do the rest, then loots and machine shop would be on hand if my slipping plan seems to have slipped astray I still ray that the Philomel should still be & replaced then we could look forward to = regular mail when they arrive in Stanley also important cargo that we would other wise only get at very cregular interveto yours Sencerely 7 & Aldredee

## DARWIN SHIPPING LIMITED

R.G. VINSON Directors: A.G. BAROLCEBE, W. H. Young.

Telegrams: "Fleetwing Portstanley "

STANLEY, FALKLAND ISLANDS.

15TH DECEMBER, 1965.

MR. A.G. BARTON C.B.E., COMMMISSIONER APPOINTED TO ENQUIRE INTO THE NEED FOR A REPLACEMENT FOR M/V 'PHILOMEL', ROWEN HOUSE, STANLEY.

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WHY/BOB .

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DEAR SIR,

ENCLOSED PLEASE FIND A SCHEDULE OF CALLS MADE BY R.M.S. 'DARWIN' AND M/V 'A.E.S.' COASTWISE DURING THE YEARS 1961 TO 1965 INCLUSIVE.

CALLS MARKED WITH AN ASTERISK ARE 'A.E.S.' CALLS.

YOURS FAITHFULLY,

HAIRMAN .

	1961	1962	1963	1964	1965	11
	DATES OF TOTAL CALL CALLS	DATES OF TOTAL CALL CALLS	DATES OF TOTAL CALL CALLS	DATES OF TOTAL CALL CALLS	DATES OF TOTAL TOTAL CALL CALLS CALLS 1961-65	AVERAGE OVER 5 YEARS
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NORTH ARM	14 Jan ≠ - 10 Apr 12 June ≠ 26 Nov	16 Jan ≠ - 12 Apr 12 Apr ≠ 9 May 21 June ≠ 22 Dec	5 Mar 10 June 18 Apr = 9 Sept 10 June 14 Nov 30 July 21 Dec 31 Dec	6 Feb - 24 May 24 Sept 21 Dec	18 Feb29 May9 Apr17 Aug4 May12 Dec27 June22 Sept	
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BLEAKER ISLAND	7 Feb 22 Apr 1 l	31 May - 1 -	1 July 9 Sept 1 1	24 May -	30 Mar 29 May 4 May 21 6	3 <b>1.2</b> 0.6.
BARREN ISLAND	13 Apr _ 1 -	29 May _ 1 -	4 July 11 June 1 1	26 May 15 Apr 8 July 2 1	12 Apr - 1 - 6	2 1.2 0.4
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2 44	1961	1962	1963	1964	1965		
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SPEEDWELL ISLAND	16 Jan = 30 Sept 7 Feb 13 Apr 15 June = 12 Aug 19 Aug 14 Oct = 27 Nov 8 1	18 Jan # 21 July 23 Feb 22 Aug 11 Apr 12 Apr # 23 June # 7 Sept 27 Oct 21 Dec 8 2	1 Feb = 10 Apr 19 Apr = 8 Sept 12 June 15 Nov 3 July 21 Dec 13 July = 23 Sept 30 Dec 7 4	5 Feb 26 May 12 June 5 Sept 23 Sept 5 1	17 Jan 2 July 19 Feb 17 Aug 5 Apr 30 May 30 Oct 27 June 16 Dec 2 Sept 4 Sept 23 Sept 11 Oct 9 6	37 14	7.4 2.8
GEORGE ISLAND	13 Apr 22 Apr 1 1	29 May - 1 -	3 July - 1 -	26 May - 1 -	11 Apr - 1 -	5 1	1.0 0.2
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SALVADOR	8 Jan 9 Sept 10 Feb 19 Oct 22 Apr 21 Nov 14 June28 Nov 21 Dec 5 4	22 Jan * 9 Apr 18 Mar 29 Apr 1 July 3 May 23 Oct 16 July 16 Aug 17 Dec 4 6	23 Jan       18 Jan         20 Mar       20 Mar         3 Apr       11 May         20 May       25 July         20 Nov       14 Aug         4 Sept       29 Oct         17 Dec       4 8	14 Jan 6 May 20 Mar 2 Aug 15 June 15 Sept 1 Sept 3 Oct 19 Dec 24 Nov 5 5	11 Jan 22 Jan # 22 Feb 9 Apr # 10 June 8 July 6 Sept 15 Oct 12 Nov(2) 17Nov 3 8	21 31	4.2 6.2
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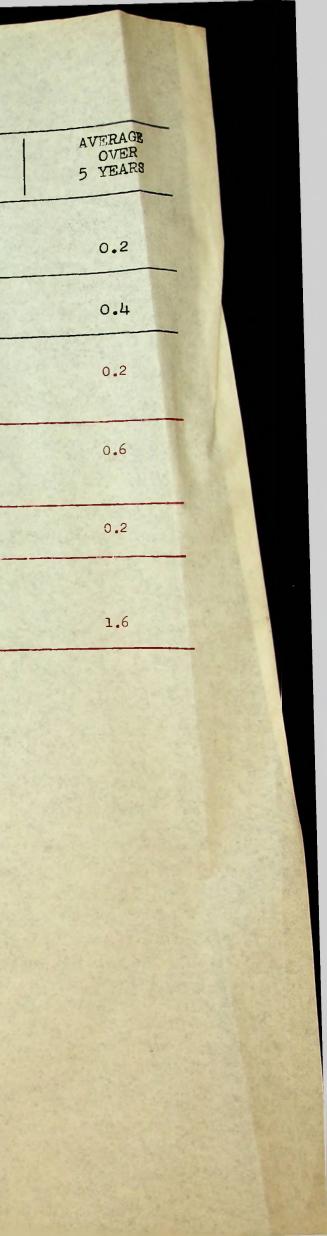
AVERAGE OVER 5 YEARS		
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	DATES OF TOTAL CALL CALLS	DATES OF TOTAL	DATES OF TOTAL CALL CALLS	DATS OF CALLS	DATES OF TOTAL CALL CALLS	TOTAL CALLS 1961-65
R/V WITH "GENTOO" AT P.S.C.	-	25 June ≠ 1	-	-		1
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Note: Red = M/V Philomel

(2) = Philomel called on outward and again on homeward run.

bob/pm



HELD ON THE 15TH AND 16TH DECEMBER, 1965

## 26. PHILOMEL ENOUTRY

Council noted that the Honourable Mr. A.G. Barton had accepted the appointment of Commissioner to conduct an enquiry into the necessity of replacing n.v. Philomel.

The Colonial Secretary informed members that the plans of two metal hulled vessels had been recommended by Captain Turnbull and the Grown Agents had been asked to extend the option on these beyond the three months originally offered.

Clerk of the Council

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17

To for Bentin 18 SI

C & K Bertrand

Carcass 'sland

Commissioner

Secretariat

16 December 1965

West Falyland Islands.

Inquiry Replacement M/V"Philomel"

Stanley

Dear Sir

In our opinion a replacement of M/V "Philomel" is vital to these outer islands. Without her what is to bring heavy mail and sundry cargo not to mention the moving of personal and household effects when families move from one farm to another. One of employees most frequent complaints is the long time they have to wait for heavy mail and sundries. It is already very difficult to obtain suitable labour for these islands and without sufficient labour it is impossible to carry out improvement to grass land and erect extra fencing to improve the carrying capacity. For that matter it would not be possible to carry more stock without more labour.

Relying on one vessel to do all the service round the islands seems most unwise , as the pecent mishap shows. It may be remembered that when the change over occurred from "Fitzroy" to "Darwin" in 1957 we were practically all winter with only "Philomel". Incidently it may be interesting to find out just how much cargo the "Philomel" has carried , and she could have carried a lot more had she been larger.

Regarding the type of vessel required in my opinion the

replacement should be of the Dutch coaster type of sufficient size to go across to Punta Arenas if nessessary, I think she should be of iron or steel construction and be of shallow draught with crew accompdiation aft, and she should have proper cargo working gear.

We are well aware of the cost of such a vessel also that she needs slipping facilities, however the latter does not seem to be of immediate nessessity.

Yours faithfully

Darwin Harbour. 17.12.65.

To

The Commissioner, Inquiry into the need for a replacement for M.V. Philomel. Dear Sir, Ships are a vital means of communication to an island community. Hence the answer to the question Is the Philomel to be replaced ?" is of ulmost importance to us all. May I therefore submit the enclosed observations for your kind consideration. yours faithfully dayorie Vinion.

The M.V. Philomel and her possible replacement.

Unlike most thriving communities, our only source of income is derived from the farms. It is therefores essential to have frequent and regular contact between the farms and their supply - Stanlay. As our farm settlements are all ports, it would seem a ship is most necessary.

As farming becomes more mechanised & screntific in outbook, so will the need for regular supplies increase. At present there are long periods when farms have little or no access to stocks in Stanley.

# M.V. Philomel.

This ship has been unfortunate in being out of commission for repairs for long periods most years. This has caused a good deal of frustration & dissatisfacture A replacement must avoid faults in construction that the Philomel has shown. As we are a small community with a limited labour force + docking facilities it must be one that needs the minimum of main lenance.

Medical transport from the Camp to Stanley. The Philomet was originally acquired with medical transport as her first priority. The Air Service has completely taken over this work.

Mail deliveries to the Camp. This is an essential service and Government must allow the its itransport. The Air Service copes successfully with the letter mail but the speedy delivery of paper + parcel mail is still quite a problem. This would be helped by a regular freight mail sea service. Inter Island Freight Service.

If the Philomet is replaced his successod should have a regular r well advertised hat of sailings. Essential trips - D. While Darwin is on her docking trip. 2). While Darwin is visiting South Georgia. Others to be at stated intervals to farms not being visited by Darwin or A.E.S. (The Philomet did do two trips this month; if they had been advertised + planned well alead more use could have been made of Item. Even if Darwin had not been delayed, there was still a need for the trips.) Certain farms do not feel they could use a Gor: boat but I think if the service was to hand it would be used.

A grant aided Colony. If the colony becomes grant aided, it would be very difficient to obtain new facilities. Therefore it is cosential to keep up our equipment and if necessary renew. This must be taken into account when the decision about the Philomet is taken.

Government has been most successful with its Air Service. There is no reason why it should not provide a very good heavy mail - freight service. The Parms certainly need one.

20-12.65 - Dauley the Commissioner M.U. Philomel Stouley Dear Sir, I think it is essential that 19.1. Ehilowel be replaced It is most necessary there should be some vesselt to take cargo out the outlying islands Mo one who has not lived on a sheep forme Can realize the continued used for materials spare parts et, especially in dese dougs of mechanical

transport. and in the wrender When one liopes to get some maintenance done dhere is chardly any shipping loud I should not think it is worth while taking anyone's or have been Campers, as the dov't know a skeep pour a goat & Care less. Yours faithfully Constance durba

JAMES LOVEGROVE WALDRON LIMITED.

Telegraphic Address. HOWARD FOXBAY, FALKLANDS BENTLEY'S CODE USED.

61 his Bartin 23/12 Q.1 Port Howard, 23112 ) West Falkland Islands.

December 21st. 1965.

The Commissioner, Inquiry into the replacement of m.v. "Philomel", The Secretariat, Stanley.

Dear Sir,

First the writer must emphasise that he is not a seaman, but simply a freighter and consignee on behalf of this firm.

We consider the "Philomel's" replacement is essential. She is able to run local trips and undertake odd jobs which are too small and uneconimical for the likes of the "Darwin" class.

We believe she should have two holds, and be fitted to carry sheep below and above decks. We emphasise two holds, for the reason, say there was a small amount of inward cargo, this could be carried in No.2 while No.1 and deck could be used for carrying mutton sheep to Stanley.

We do not think that with a larger vessel it would be necessary to have to increase the crew numbers above the existing six members.

Furthermore we would suggest that the existing steaming bonus per mile should be abolished and in its place a bonus paid to the crew on the amount of cargo tonnage carried, including a fixed rate per head for all live stock shipped.

The vessel should have radar, echo sounding, a **smabl** small searchlight and motor winches including a motor windlass.

The crews quarters.....

The crews quarters should be up-to-date and be fitted with lavatories, showers and drying room.

There should be at least three spare bunks and blankets for the odd passengers. It is not fair to expect crew members to willingly lend some of their bedding to the passengers when on board over night, as is the case today.

The galley should have a small mess-room next door. This would abolish the existing arrangement of all food having to be passed below into the fo'c's'le.

The vessel should be equipped with a shall sloping stern scow and motor boat to facilitate working open beaches and ports where she cannot get alongside.

If it were not for the "Philomel", quite often, we (the people of Port Howard) would have to wait for 2 or 3 and sometimes 4 U.K. paper and parcel mails, before receiving our delivery.

To sum up, what is needed is a bigger, better and more modern "Philomel".

Yours faithfully,

JAMES LOVEGROVE WALDRON LTD.

Michale turics FALKLAND MANAGER.

## Falkland Islands Labour Federation

FORMED 28TH OCTOBER, 1943

All communications should be addressed to the General Secretary. Registered under the Trade Union and Trade Disputes Ordinance, 1942

intra Beal

Telegraphic Address: "Federation Port Stanley" Telephone: 123.

Federation Office, Port Stanley, Falkland Islands,

16.

23rd December, 1965.

The Commissioner, 240 Replacement of m.v. "Philomel" Secretariat, STANLEY.

Dear Sir,

During the course of our Annual General Meeting held on the 17th December,1965, the question of the need for replacing the "Philomel" was discussed with the following result:-

It was the unanimous opinion of those attending that a survey, or a further survey, be held to certify the present condition of "Philomel" and thus determine whether an early replacement is in fact necessary. The whole contents of the report of survey be made known to the general public. Members feel they are unable to offer you a decision one way or another until the public are given a firm opinion of the present condition of the vessel.

It was mentioned that for the past 12 months or so "Philomel" seems to be running well. But the fact that she may also be running out was not lost sight of.

Yours sincerely,

GENERAL SECRETARY.



Dear Sir,

In respect of the invitation issued by Government I beg to submit. for your consideration, my personal views on the much discussed replacement of my 'Philomel'.

- Is a replacement necessary? Surely the answer must be yes, from the I. standpoint of the services at present being rendered. It is not economical for a vessel the size of "Darwin" to undertake the frequent supply of essential or urgent small cargoes to the smaller outlying farms except when collecting wool, and the only other vessel capable of undertaking this service, 'Penelope', can not by any means considered reliable or, to take the long term view, possible in view of her age and condition.
- 2. Cost. The present quotations, of about £70,000, seem extraordinary high. In all the yachting magazines I have seen or receive, prices for motor yachts, some only two or three years old, of similar size or even larger, rarely exceed about £40,000. No one is going to tell me that a commercial vessel, without all the luxovious cabin fittings etc. etc., is going to cost as much or more than a yacht. I understand that a 45' M.F.V., timber built in Aberdeen, is at present costing only £21,000 complete with all modern fish-finding aids and ready for sea.

Steel or Timber hull. A steel hull is preferred by the writer. Repair facilities exist in Punta Arenas for ships of this size, ( about 50' ) and I see no reason why an annual slipping in Punta Arenas should not be arranged, to obviate the need for building a large slipway here. Vessels of up to I,000 tons deadweight may be slipped over there at present. A cargo of timber can always be arranged to help pay the costs of this.

A timber hull requires the services of a good shipwright, which would be difficult, and is more liable to suffer from the point of rot. wear and motion in a seaway. It is also expensive to repair, good timber being generally more expensive than a piece of steel plate, and a steel hull can easily be repaired with a cement box that will last the life of the ship if necessary.

Utilisation. In the opinion of the writer, most of the queries as to 4. whether a replacement is necessary seem to come from residents in Stant Stanley rather than those who use her in Camp. It is the writer's wish that the more outspoken of these spend a year in Camp to realise just what conditions are if the only contact with Stanley for cargo is to be "Darwin". Particularly in view of the present day Camp life as opposed to the life when the writer was a child and (probably) the last time the 'antis' spent a period in Camp. 'Philomel' could be used mote than she is at present

with regard to the delivery of small consignments of cargo.

5. <u>The Future</u>. It must have become apparent even to the most critical and outspoken of the 'anti-replacement' factor that if some accident was to happen with "Darwin", particularly in winter when we are unable to rely on the good offices of British Antarctic Survey vessels and HM ships, a very severe problem could arise very quickly. Not only from the provisions point, but in particular from the health & medical point of supply and service.

Although, in the writer's opinion, there is no reason why an air link to Punta Arenas could not be arranged within the next five years, it seems unlikely that this inevitable happening will take place until about 1975/1980. When this does take place, the writer forsees virtually all passenger traffic being handled by air, which should also become a commercial proposition in view of mail and freight, particularly if the E.S.R.A. enlargement of the satellite-tracking station does take place.

This situation would then make the "Darwin" redundant from the passenger point. The cargo would then best be handled by two small vessels, which, with automation, would be far more economical to run than one large vessel and could then give better service to <u>all</u> farms and probably a more frequent service to the mainland.

The above is, of course, based on the assumption that the bulk of the Colony's requirements will continue to come direct from the U.K. & Europe, without being transhipped through Montevideo or Punta Arenas.

One final point I should like to submit, has any thought been given and enquiries made as to the purchase of a second-hand coasting vessel from Europe. I understand from various sources that with the continued recession in the European coasting trade, several small vessels are on the market. I would also suggest the probability that when any shipyard receives an enquiry from a Government Office, the price may be somewhat more than that which might be quoted to a commercif Company.

Yours faithfully,

CAMILLE R.N. Miller.



John Bari S. 31.24 SAN CARLOS, EAST FALKLAND. 31st December, 1965.

Dear Sir,

### Replacement of M/V Philomel.

Criticism of the 'Philomel' has been rife ever since the day she arrived in the Colony some eighteen years ago. She has been expensive to run, and expensive to maintain, furthermore it has been found that she will be expensive to replace, hence, I presume, the need for your appointment and this inquiry.

However, over these years the vessel has come to play a most important part in the communications and services of this Colony especially to those of us who live and work in the Camp. The advantages and necessity for a vessel of this type have been proved to our advantage on many occasions. The major considerations for Government to continue to operate a small cargo vessel are as follows:

# 1. Maintenance of Communications between Stanley & the West.

On several occasions over the past years there have been failures of the Air Service and the F.ICo Vessels; during these times the Government has been the sole means of communication between the East ( i.e. Stanley with the attendant medical and other GovE. services), the West and other outlying islands. The most recent of these was this last month when many homes would have been without their Christmas mail, but for the efforts of the 'Philomel'. It is completely wrong that the Camp should be left without any type of communication with Stanley which would have been the case had there not been a Govt. vessel.

### 2. Administration.

As we are all aware, this is a widely scattered Colony made even more difficult to administer due to its insular **sharkter** character. It is inconceivable that Government should attempt to administer this Colony and maintain establishments such as the Boarding School at Darwin and the Wireless Station at Fox Bay without a vessel which can go to these places in times of emergency to render assistance with spares and technicians. There are other instances which come to mind when it is essential that there should be some means of getting to the situation quickly without being dependent on the Air Service or commercial or privately-owned vessels.

#### 3, Carriage of Mails and Freights to Islands & the West,

Those of us who live on the East have more chance of getting our mails (i.e.heavy mail) from Stanley either overland or by getting it shipped to an adjacent port. It is not maintained that this is always convenient or indeed a regular procedure, however, m if we were to become dependent on the irregular voyages of the F.I.Co Vessels around the Camp we could get our mail, if needs be overland. This is not the case with those of us who live on islands and on West Falkland. They are completely dependent mf on shipping The larger farms on the West can look forward to visits from the F.I.Co vessels with some regularity as is to be expected, they have more inward freight and produce to ship away. The smaller farms and islands, both East and West, are not so lucky and are much more reliant on smaller vessels. With the passage of the years and the decline in the numbers of the schooners and cutter boats plying about the Islands, these people have come to depend more and more on the Government vessel for their mail, their supplies, and in some cases to ship out their produce. Government has a duty m to the community, these people are part of the whole and their interests should have consideration. Without a vessel such as the 'Philomel' these farms and their personnel would be considerably inconvenienced.

#### inconvenienced...../

#### 4. Amenity for Camp & Commerce, Source of Revenue.

-- 2 ---

A small well-found freight vessel is a definite amenity for Camp people and for Commerce. The Camp communities have right to expect their mail delivered to them without delay. They also have a right to expect medical and other services to be made available to them in times of emergency as quickly as possible. The Air Service has done much to diminish distance and aid administration. However, it is not infallible and it is not easy to see how Govt. can carry out its obligations to the community as a whole without a seagoing vessel such as the 'Philomel'.

Commercially the disappearance of the 'Philomel' would leave a great gap, local traders and townsfolk have made regular use of her concessionary rates for freights on produce. She has also played an important part in the internal trade of the Colony, as evidence one has only to see the cargo 'shut-out' from some of her Camp voyages.

There is no reason why a well-found vessel effeciently run, should not prove a revenue earner for Government. Indeed it has only been 'Philomel's' high MAXMAXAM maintenance costs which have made her such a drain on the Colony's finances. It is reasonable to expect that a new vessel would not have the same troubles, in fact this would need to be one of Govt's primary responsibilities when arranging for her replacement.

In conclusion it must be argued that the Camp Communities have x come to depend very largely on the 'Philomel' for their mail deliveries and local freights. It has become obvious that commercial shipping will only call regularly at the ports which give them the best return. It is debatable whether a small cargo vessel will pay if she also has to make many calls with small freights, however, in the absence of any alternative methods of communication, it must be Govt's responsibilty to see that these communities receive the services that they are due and are paying for in taxation. With careful and effecient administration there is no reason why the vessel should not operate at a profit, however, to provide essential services, losses may be inevitable which Govt must be prepared to subsidise.

Not to replace the 'Philomel' would be a most retrograde step and one which would only increase the difficulties of administering our Colony and our industry.

Yours Faithfully,

G.C.R.BONNER.

THE COMMISSIONER, Inquiry into the Replacement of M/V Philomel, Secretariat, STANLEY. To.

The Commissioner.

- Enquiry into the replacement of M.V.Philomel.
  - Secretariat.



I desire to place my views clearly with reference to replacement of M.V.Philomel.

1. Has the Philomel ever been surveyed?

Sir,

- 2. I do not think it would be wise for any replacement to be considered for at least 5 to 10 years.
- 3. The Philomel has not had sufficient chances of getting all the maintenance she required annually. I should not wish to see a new vessel suffer the same neglect.
- 4. You will notice by the Philomel's log book the amount of days she lies at Government Jetty, wasting away with very little maintenance.
- -
- 5. During the next 5 years there may be great changes in these islands. After that we have a new vessel on our hands and may be no work for her.
- 6. I realise Government can receive a grant from the U.K.Government to assist purchase; but considering the cost of the crews salaries (a large sum), and the maintenance cost of a ship is always a high one if the vessel is to be kept in good repair and sea-worthy condition; where is all this money coming from? It will not be from freights carried.

# )))))))

The above are my own personal opinions.I have been well aquainted with the Philomel over a number of years and served on a few ships working around these islands.

So I felt I must try and express my views.

Yours faithfully,

37 ROSS ROAD,

STANLEY.

4 th January 1966.

COMMISSIONER, "PHILOMEL ENQUIRY", SECRETARIAT, STANLEY.

Dear Sir,

Writing for J.Hamilton Estates and on my own behalf on the matter of the replacement of the "Philomel". I consider that some vessel be retained.

NEED OF A VESSEL. The recent accident to the "DARWIN" amply demonstrates the necessity of having another boat available in the Islands. Also there have been times when both planes have been out of action and should this happen when the "DARWIL" is overseas it would be impossible to get medical cases in from the camp. Also if it were not for the "PHILOMEL" the West would fare very hadly for mail and very often various other supplies. I would like to say transport facilities to the West have improved during ny time but such is not the case . Granted passengers can now fly in and out more or less at will, but generally speaking, in the past outward bound cargo got a much quicker despatch when there were more and smaller vessels running regularly. Often the completion of useful jobs is postponed on the farms as they are awaiting the necessary stores which are held up for months in Stanley. No doubt, in the last two years this situation has been slightly alleviated by useful work the "PHILOMEL" has been doing and I feel that very much more could be done along these lines if sailing dates were nade more definite and reliable. SIZE OF VESSEL If the "Philomel" is beyond economical repair and a new ship is bought, it should be one of about the same size with a more serviceable engine, i e similar to those in use for commercial purposes and not the naval type. Also better underwater fittings should be essential. I suggest a vessel of the same size as a larger one would mean her going abroad periodically for docking with all the excessive expenses that are incurred on those trips. A larger ship would also mean a larger crew with the added difficulty of Yours faithfully, 6.H. Notecher keeping it up to strength.



BERTRAND & FELTON LTD.

ROY COVE.

FALKLAND ISLANDS

66

January 5th

The Commissioner for Inquiry into purchase of "Philomel" Replacement.

Stanley.

hur 12

Dear Sir,

Further to my letter on this subject dated December 5th, I would like to draw your attention to the present situation with regard to on-carrying of essential farm imports ex U.K., quite apart from local cargo and heavy mails.

When the F.I.Company drew up their itineraries for 1966 this side of the West Falklands were to have a call of "Darwin" in second half of January, and not again until late May.

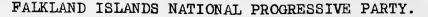
To the best of my knowledge that situation showing a gap of 4 months still stands. This would mean that without any "Philomel" old or new, we on this side of the West would be unable to receive any cargo ex incoming "AES" - cargo not only that we require <u>now</u>, but cargo that has been paid for by us in December !

In our case we have two married Scots people arriving by this "AES" and they also would be unable to receive their furniture until May !

None of this state of affairs is known to Stanley people who may well be advocating that the Colony cannot afford a new vessel, but I would like to draw your attention to a fact that could almost have been arranged by the F.I.C. manager in order to emphasise the absolute necessity of a second local vessel for far West needs .

Yours faithfully,

Manager.





7th.January 1966.

Dear Sir,

In reply to Government's invitation to interested persons to express their views on the question of replacement of  $m_{\bullet}v_{\bullet}$ "Philomel", we beg to submit the following:-

We have been unable to obtain particulars of surveys to "Philomel", so have no reason to believe, that with a few minor repairs she would not be serviceable for years to come.

During the years she has been in the Islands, we consider, Government have failed to carry out necessary maintenance in an efficient manner, or to run heras a public service or on an economical basis.

In view of thiss we would strongly recommend that the necessary minor repairs be carried out, and that she should then be offered to private enterprise, with perhaps a small subsidy, and thereby lessening the burden on all taxpayers who are already paying a heavy subsidy to "Darwin" by way of Mail Contract.

It appears that some farms make greater demands on the services of "Philomel" than others, we have, we feel made recommendations above which should overcome this situation, but failing that, these farms may do like so many others and obtain craft of their own.

Both F.I.C. and Government assure us that they have no knowledge of the current rumour that "Darwin" may be leaving the Islands permanently, but even should this prove to be true, we see no justification for a replacement for "Philomel".

And finally, it is our considered opinion that under no circumstances should Government invest a considerable sum of money on such a project, bearing in mind our proposed development programmes -

(a) Farm Development Programme.

(b) The possibility of an air link with the Coast.

c) A small transport aeroplane to serve the farms.

(d) Camp Roads. Etc. Etc.

Yours faithfully. Uler the

Alex.J Finlayson, Ag.Secretary

The Commissioner, Inquiry into thereplacement of m.v."Philomel". The Secretariat, Stanley.

11,Ross Road East.
Stanley.
7th.January,1966.

09

The Commissioner. Inquiry into replacement of M.V.Philomel. Secretariat. Stanley.

#### Dear Sir,

With reference to the much publicised notice requesting views concerning replacement of M.V.Philomel I submit as follows.

It is a mystery to me how the question of replacing the Philomel first originated. It would appear to have possibly so many different origins, and it is difficult to assume which would be correct. I feel the public should have been informed, prior to asking for their views.

No doubt Government may have considered the hull of Philomel was deteriorating and may cost a lot to repair.Perhaps the engine may well be in need of renewal.The rudder shoe problems lasted for a long and irritating period.

The possibility of purchasing a larger ship seems prevalent, but doubtful, owing to a high purchase price and larger service and running costs. Philomels sea-worthiness is obviously sound being built for ocean work originally. Another point is also worthy of important consideration; the contentment of the Master and crew of the vessel. It has only been during the past year that Philomel has had a fairly permanent crew to man her. The crews opinion of accomodation and working facilities on board maybe reason for possible complaint. A new ship having larger accomodation, and much larger galley, air conditioned cabins, more space in the wheelhouse and crews quarters would aid to crew stability.

Regarding quality of construction and timber condition to date: surely a thorough survey and report of all her structural members would clarify all suspicions of doubt. I suggest a series of holes bored at various parts, and the borings thoroughly examined. This, with the survey report, would confirm if rot is prevalent or not. Replacement dowels for all holes being prepared prior to boring in readiness for imediate use.

If Philomels hull and superstructure be found to be in good condition, perhaps the amount considered for her replacement could well be used to make her more comfortable and modern, and bring her up to full expectation of the crew's satisfaction, both in equipment and safety.

I appreciate the opportunity to express my views herewith.

Remaining,

Yours faithfully,

Mm.E.Bowles.

#### Telegrams:

"CARLOS PORTSTANLEY"

Commissioner, Philomel Inquiry, Secretariate. PORT SAN CARLOS, FALKLAND ISLANDS, SOUTH ATLANTIC.

Via MONTEVIDEO.

7th. January 1966.

Dear Sir,

Replacement of M.V. Philomel.

The answer to this question, to my mind, is a very definite "Yes".

M.V. Philomel does a valuable service to the Camp, especially as regards the delivery of heavy mails. Most Camp Stations are visited by either 'Darwin' or'AES' only two or three times a year, so that it is a'must' to them, for there to be another vessel to fill in the gaps, bringing Cargo and mail.

I have heard that a large number of Stanley residents have said 'No' and that they would like the money spent on something else; perhaps aroad to the Malo fishing grounds. As the people of Stanley far outnumber the people of the Camp, I beg to suggest that the Inquiry pays no heed to their opinions, since the Philomel has nothing to do with them, except possibly for bringing in Camp produce such as potatoes from camp relatives. It is for the Camp that there is the need for a replacement.

Yours sincerely,

Aten Milles



"GIBSTAY PORTSTANLEY" OUR REF. RMP/JEP. YOUR REF.

TELEGRAM

# PORT SAN SALVADOR. FALKLAND ISLANDS. SOUTH ATLANTIC.

8th January, 1966.

The Commissioner, Enquiry into the need for the replacement of M.V. 'PHILOMEL', Secretariat. STANLEY.

Dear Sir,

With regard to the replacement of M.V. 'PHILOMEL' I should be grateful if you would record my vote in favour of a replacement.

As you know, these Waters are not very frequently served by Darwin Shipping Ltd. ships and things would have been extremely difficult for us during the last few years but for the cargoes brought by the old 'PHILOMEL'. I expect you will have had the same story from several other farms around the Falklands.

I have one reservation to the above. I feel that Government should be recommended to review the method of management of their ship, should a new one be obtained, as this Colony which can barely afford a new ship, certainly can not afford to have it idle for the long wasteful periods which have left a black mark on the record of the old ship.

> Yours faithfully, R.M. PITALUGA & CO.

lanager

REVENUE	1960/61	1961/62	1962/63	* 1963/64
Earnings	£3,724	£2,899	£3,226	£3,577
EXPENDITIRE				
Crew Fuel & Oil Insurance	2,604 656 407	3,549 362 407	3,267 459 350	3,652 648 407
Victualling & Bedding Repairs & Maintenance Engine Spares Other Charges Total Expenditure	364. 190 306 <u>572</u>	393 168 210 <u>427</u>	274 167 191 <u>603</u>	295 227 623 <u>694</u>
	£5,099 	£5,516	£5,313	£6,546
Miles Steamed Ports Visited	4,268 116	2,956 94	4,661	5,717 158
Bags of Mail carried Number of days et sea Number of days in port	327 99 266	253 65 300	115 457 89 276	643 125 240

2,4	1964./65	
	\$3,306	

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ROWEN HOUSE, FALKLAND ISLANDS.

9th.January 1966

The Harbour Master, STANLEY

Sir,

Enquiry into the need for the replacement of the m.v."PHILOMEL"

Please inform me of the number of occasions during the last 5 years (or longer, if you are able) when "PHILOMEL" has been instrumental in rendering <u>urgently</u> required assistance to any of the following Public Services, namely,

- 1. Falkland Islands Government Air Service
- 2. Medical Department, East or West Camp business
- 3. Educational Department ditto ditto
- 4. Wireless Station, Fox Bay

By "urgently required assistance" I mean that if "PHILOMEL" had not been available to render aid, the operation of the Public Service in question must have been curtailed until such time as alternative transport was forthcoming.

I am, Sir,

Yours faithfully,

copy to The Hon.the Colonial Secretary Commissioner

It is requested that, in any refereuce to this memorandum the above number and date should be quoted.

## MEMORANDUM



12th January 1965

To: The Commissioner,

From: The Harbour Master, Stanley.

Stanley, Falkland Islands.

(Philomel),

ST/MLEY.

SUBJECT :- Encuiry into the need for the replacement of "Philomel".

I refer to your letter of the 9th inst. and to enclose the information called for, together with explanatory notes.

Harbour Master.

WJG/JF.

	1957	1958	1959	1960	1961	1962	1963	1964	1965
1. Falkland Islands Government Air Service	2	2	<i>l</i> +	<i>L</i> į.	2	2	1	2	1
2. Medical Department	19	3	5	3	6	3	3	5	4
3. Education Department	2	3	6	7	5	3	11	5	6
4. Wireless Station, Fox Bay	4	4	3	1	3	l	2	1	3
					•				
		el depots fo	or the aircra	aft. On th	ie 14th Augus				
	- During 1957 Philomel carried nine Medical cases to Stanley at different times. This was due to the aircraft being damaged at the Moro and the Fitzroy absent from the Colony. Other voyages classed as important are such trips transferring the West Doctor to outlying Islands, delivering urgent supplies of medicines and fuel to M.O. Quarters, Fox Bay.								
	- Changing of travelling teachers and their e fects to various stations and urgent trips to D. rwin, Port Howard and Fox Bay Schools with cargo.								
	- These calls are classified as urgent because of the necessity of keepeing the Wireless Station running by delivering fuel and oil when demands are made.								

hy much 35 heg and Rowen House, Stanle

Stanley.

The Hon. the Colonial Secretary, STANLEY

17th.January 1966

Sir,

### m.v."PHILOMEL"

I have the honour to submit for the consideration of His Excellency my Report on the Inquiry into the need for the replacement of the  $m_{\bullet}v_{\bullet}$ "PHILOMEL" for which purpose I was appointed Commissioner on the 24th.November 1965.

24 letters were received in reply to the Broadcast 2. Notice, of which 18 were from Farm Owners, Farm Managers, or persons living permanently outside Stanley. No interviews were requested of me.or by me.

17 writers wished the service provided by "PHILOMEL" 3. and / or her successor to continue.

3 recommended deferring replacement pending a thorough survey of the hull.

1 was non-committal, but preferred an extension of Air Transport.

3 disapproved on economic grounds.

4.

HAR Precis of Letters.

"B" Analysis of Shipping Services & Coastwise Itineraries

11C11 Commissioner's Notes on Analysis 1961-5

The following papers are enclosed herewith :-

Plan showing Coastwise Itineraries of Darwin Shipping Company's vessels and m.v. PHILOMEL month by month "D" for 5-yr.period 1961-1965.

I am, Sir, Yours faithfully, OG Sarla

#### PRECIS of LETTERS

Of the 17 letters favouring "PHILOMEL" and a successor ALL stressed the need for delivery of essential cargo.

- 14 put Parcel Mails on a par with cargo.
- 10 deplored the long gap butween calls of Company's vessels.
- 9 thought that services rendered by "PHILOMEL" or her successor could and should be improved. One in this group said that the vessel would be better run under private enterprise.
- 6 either queried the rumoured cost of replacement or admitted that the desired service could never be financially profitable to Government.
- 6 emphasised the need for Slipway facilities in Stanley or at a convenient Port in S.America.
- 5 referred to the lack of small privately-owned trading craft, compared with previous decades.
- 5 said that "PHILOMEL" was now their principal means of transporting inter-Farm cargoes i.e.Furniture, Fencing.
- 4 compared the economics of Air Transport with Sea.
- 4 mentioned the mechanical age on the Farms and the consequent unforeseen need for spare parts - urgently.
- 2 considered that any replacement to "PHILOMEL" should be fitted to carry livestock, thereby improving Stanley's meat supply.
- 1 enquired how Emergency Madicals, maintenance of Darwin School and W/T.Station Fox Bay could be dealt with in the event of a breakdown in the Government Air Service, if there were no "PHILOMEL" to render aid.
- 1 wrote that it was useless to take the opinion of anyone in Stanley, because the majority of the people in that town did not know the difference between a sheep and a goat.
- 3 letters stressing the need for a thorough and extensive survey of the hull before any decision is made regarding replacement were from :-

The Falkland Islands Labour Federation Mr.W.E.Bowles (Foreman Carpenter) Mr.J.E.Clifton (East Jetty Foreman and an ex-Master of the m.v."PHILOMEL" )

1 non-committal letter was from Mr.J.Davis, Owner of New Is.

Disapproving latters came from the principal Commercial Interests in the Colony namely,

> Darwin Shipping Ltd. Camp Manager, Falkland Islands Co., Ltd.

and from the Falkland Islands National Progress Party.

contd.

Darwin Shipping Ltd. objected on grounds of expense, and the improbablity of a new vessel paying it's way. It was stated that freight is given to "PHILOMEL" by the Company if it cannot be delivered by "DARWIN" or "A.E.S." in 'reasonable' time, but if a replacement to "PHILOMEL" should have larger carrying capacity, Darwin Shipping Ltd.might have to reconsider the allocation of freights to outside vessels in order to safeguard the economy of their own.

The Camp Manager for the Falkland Islands Company regretfully vetoed the need for replacement so far as the Company's Farms were concerned, and thought Parcel Mails should be carried by Air.

The Falkland Islands National Progress Party cfiticised past management of "PHILOMEL" and claimed that minor repairs only are required to keep the ship in commission, preferably under private enterprise. The Party considered that a replacement is not justified even though "DARWIN" were to be withdrawn from the Colony.

		R
SURVEY OF	SHIPPING SERVICES & COASTWISE	ITINERARIES 1961 - 1965
	DARWIN SHIPPING LTD.	R.M.S."DARWIN" M.V."A.E.S."
	FALKLAND ISLANDS GOVT.	M.V."PHILOMEL"
	GROUPING OF FARMS	

GROUP "A"

"A" INHABITED ISLANDS, WEST FALKLAND "B" INHABITED ISLANDS, EAST FALKLAND (excluding Sealior "C" FALKLAND SOUND PORTS, EAST & WEST

MAINLAND PORTS, FAR WEST "D"

"E" F.I.C.MAIN FARMS, FITZROY & LAFONIA "F" SALVADOR WATERS, BERKELEY SOUND & BLUFF COVE

NOTE \* signifies that the indicated Farm possesses a sea-going craft.

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GOVT.       5.0       9.4       4       3       5       6       5       4.6         5.0       9.4       5       3       5       6       5       4.6         3.8       9.0       5       3       5       6       3       4.8         4.4       5       8       4.4       6       7       6.8         4.4       5.4       3       3       5       6       5         2.0       1.6       3,3,3       4,6       9       7       9       8.8         4.2       2.0       3,3       3,5       3       6       5       5.2         0.4       2.2       Dependent on Pebble for mails etc.       Average for 6 Farms       5.7         * 2.6       0.4       Also serviced by Goose Green       """ North Arm       5.0       2.2       2.0         5.8       5.0       2       3       3       2       2.0       5.8       5.0         5.0       6.2       2       3       3       2       2.0       3.3</td></t<>	PER YEAR       WITHOUT CALL FROM FIC VESSEL         1961-1965       1961 1962 1963 1964 1965         FIC. GOVT.         5.0       9.4       4       3       5       6       5         3.8       9.0       5       3       5       6       5         3.0       4.4       5       8       4.4       6       7         4.4       5.4       3       3       5       6       3         2.0       1.6       3,3,3       4.6       9       7       9         4.2       2.0       3,3       3,5       5       6       3         4.2       2.0       3,3       3,5       5       6       3         4.2       2.0       3,3       3,5       5       6       3         4.2.2       Dependent on Pebble for mails e       Average for 6 Farm       8         5.0       0.6       """"""""""""""""""""""""""""""""""""	PER YEAR       WITHOUT CALL FROM FIC VESSEL       PI         1961 1962       1961 1962       1963 1964 1965       WITHOUT         FIC. GOVT.       FROM FIC VESSEL       PI         5.0       9.4       4       3       5       6       5         3.0       9.4       5       3       5       6       5         4.4       5.4       3       3       5       6       7         4.4       5.4       3       3       5       6       7         *4.4       5.4       3       3       5       6       7         *4.4       5.4       3       3       5       6       7         *4.4       5.4       3       3       5       6       7         *4.4       5.4       3.3       3.5       5       6       7         *2.6       0.4       Also serviced by Goose Green       """ North Arm       1.6       0.2         *1.0       0.2       """" "Speedwell Is.       1.5       1.6       2.2         5.8       5.0       2       3       3       2       2.4       4         2.6       0.6.2       3       3	PER YEAR       WITHOUT CALL FROM FIC VESSEL       PER YE         1961 1962       1963 1964       1965       WITHOUT A         FIG. GOVT.       5.0       9.4       4       3       5       6       5       4.6         5.0       9.4       5       3       5       6       5       4.6         3.8       9.0       5       3       5       6       3       4.8         4.4       5       8       4.4       6       7       6.8         4.4       5.4       3       3       5       6       5         2.0       1.6       3,3,3       4,6       9       7       9       8.8         4.2       2.0       3,3       3,5       3       6       5       5.2         0.4       2.2       Dependent on Pebble for mails etc.       Average for 6 Farms       5.7         * 2.6       0.4       Also serviced by Goose Green       """ North Arm       5.0       2.2       2.0         5.8       5.0       2       3       3       2       2.0       5.8       5.0         5.0       6.2       2       3       3       2       2.0       3.3

#### m.v."PHILOMEL"

# Notes on the Analysis of Shipping Services etc.

Having heard from many correspondents that some Farms would be without Parcel Mails for four months or longer if it were not for visits by "PHILOMEL" I analysed summaries of voyages provided by Darwin Shipping Ltd.for R.M.S."DARWIN" and m.v."A.E.S." and by the Harbour Department for m.v."PHILOMEL", covering the 5-year period 1961 - 1965, and I find this complaint is not in most cases exaggerated.

The Schedule attached entitled "SURVEY OF SHIPPING SERVICES & COASTWISE ITINERARIES 1961-1965" groups 26 Farms geographically. It shows (1) the average number of calls per year for the 5-yr. period made by Company's vessels and "PHILOMEL" at each of the 26 Farms and (2) the maximum period(s) in each of the 5 years during which each Farm was without a visit from a Company's vessel, and (3) the average "gap " for the whole period for every group. This appears to me to be the crucial point of the Inquiry, for the number of calls in any given year at a Farm is not so important to the Farm or the Community as the TIMING of them.

Voyages of the Company's ships to the lesser and more distant Farms take place predominantly during the Wool Collecting season i.e. December to early June to connect with voyages of the m.v."A.E.S" and the London Wool Sales. In the latter part of June "DARWIN" makes her annual pilgrimage to South Georgia, in July there may be a voyage to Punta Arenas, in November comes the annual drydocking in Montevideo, therefore what might be called the "BLACK" period (marked black in the Plan) so far as the Farms are concerned are the months August to October inclusive, when there is seldom sufficient inducement for "DARWIN" to make a comprehensive Camp Voyage, and it is in this period that the services of "PHILOMEL" are most sought after. There are other "black" periods as well, as the Plan shows, but it by no means follows that the smaller the Farm the feweer the calls. The principal "black" period in the Spring of the year is useful to the Company for essential maintenance aboard "DARWIN" and for statutory holidays to the Crew.

As expected, the Survey shows that the Far West Islands (Group "A") are the worst served by the Company's vessels, averaging no less than 5.7 consecutive months per year without a visit. Surprisingly, the next most neglected group is the one nearest Stanley comprising 7 Farms in Salvador Waters & Berkeley Sound (Group "F") where the average is 5.1 months. The most favoured group contains 5 Farms in the Falkland Sound (Group "C") where the

interval/

where the /

interval between calls varies from 3 months for Sancarlos to 2 months for Speedwell Island, and Fox Bay, giving an average for the group of 2.4.moths. There is no real hardship here, but additional visits by "PHILOMEL" appear to be as much appreciated by this Group as by any other.

m.v. "A.E.S." makes 4 round voyages a year arriving at Stanley Dec./Jan. Mar./Apr. June (then goes off hire) October. Incoming Parcel Mails and Cargo ex U.K.for the Farms on the coastwise itinerary of "A.E.S" are re-shipped at once, but most Farms are not so fortunate, particularly after the October voyage when there is no The economics of "DARWIN's" Coastwise Farm Produce to collect. Voyages are governed by cargoes offering outward and inward, and the length and extent of them by her Overseas commitments, regardless of where the m.v. "A.E.S." may be at the time. It would be natural and excusable if the Company's ships visited their Farm Headquarters at Goose Green more than any other port, but in actual fact Fox Bay on the West Falkland has an average of 8.8 calls per year compared with Goose Green's 8.6. The average for Speedwell Island (7.4) is high for the size of the place, and is accounted for by "DARWIN" replenishing her Cold Store from there.

The Survey asterisks 9 Farms which possess sea-going Craft, but with the exception of "MALVINAS" (Pebble Is,) "WEDDELL" (Weddel Is) "ILEN" (Speedwell Is.) and "GAMBLER" (Goose Green) they have no carrying capacity to speak of, they are essentially Farm Boats, but they do provide a link with their neighbours for the occasional passenger and mail, when required. Apart from these Farm Craft there are only two anchored in Stanley which ever venture to sea, being long past their prime ( "PENELOPE" &"GENTOO" ). The National Progressive Party asks why more Farms do not acquire their own craft and render "PHILOMEL" and a successor superfluous, but makes no estimate as to what it might cost to purchase, maintain, and crew a vessel capable of making voyages to Stanley.

Jangary 1966

DECODE.

# TELEGRAM.

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From Mr. Thompson, Stanley

To Highcoma, R.R.S. John Biscoe

Despatched :	17th January,	<i>19</i> 66	<i>Time</i> : 1600
Received :		19	Time :

Philomel Enquiry. <u>Report shows definite expression of</u> opinion in favour replacement. Am circulating all Executive Council members at once.

Thompson

P/L : IS Underlined in GTC

### CONFIDENTIAL

Ref: 2386

18th January, 1966

# MEMORANDUM NO. 3/66 FOR EXECUTIVE COUNCIL

m.v. "Philomel"

I enclose a copy of the report of the Honourable Mr. A.G. Barton, C.B.E., J.P., who was appointed a Commissioner to inquire into the need for a replacement for m.v. "Philomel".

2. Honourable Members will be asked to advise on this at the next meeting of Executive Council.

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COLONIAL SECRETARY

Appendix "D" to Mr. Barton's report is not enclosed and will be available only in Council.

LS

Issued to all members

LS 21/1/66

B 13 5.2.66

CONFIDENTIAL

26.1.66 R. R. S. "Shackleton" 38 British Antarctic Survey

The Hon. Colonial Secretary, Stanley.

Sir,

After studying relevant correspondence re the possible replacement of m.v. Philomel, in particular the comments of Crown Agents I am sure that the only tender to be considered is that of James W.Cook & Co.

As I previously remarked there are a fewy small modifications I think desirable. Firstly I agree with C.A. that the hull plating should be thicker to allow for wastage, the winches and hydraulic pump should be more powerful and that a larger rise of floor with corresponding increase in draught is desirable. I note that C.A. do not like the idea of the ship grounding on hard bottom, I don't either but <sup>I</sup> do think the ship should be capable of it.

My own ideas of improving the lay-out are as follows:-

Bridge deck wings to be extended aft approximately 13 ft. on port side and 16 ft. on starb. side to give overhead shelter at sides of deck-house in way of entrance doors. Deck preferably to have cantilever beams to avoid the need for stanchions, this deck only to extend out to a distance such that it is six inches inboard of the width of the **str** steel fender.

Wheelhouse and captain's cabin to be increased in width by two feet and captain's entrance to be from wheelhouse. Alternatively, if this would increase top weight and/or price too much, re-arrange interior of wheelhouse to have access to captain's cabin via wheelhouse instead of door direct to deck. The wrew cabin seems to small, I doubt if lamp room and provision store of size shown are required so I think the crew cabin could be the full width of the deckhouse or at any rate be given more of the total space shown as crew, lamproom and provision store. Tenderers' par. 32 calls for steel stanchions and rails on wheelhouse top, some of these are very close to the compass and in my opinion should be of non-magnetic material. Any recommendations by Crown Agents re machinery are obvicusly based on their experience and therefore beyond my comments.

Dernhull

9th February, 1966.

Dear

I should have written before to thank you for your work in connection with the enquiry into the need for a replacement "Philomel".

Please accept my apologies for being so remise, and, please, also accept our thanks for all your help.

(W.H. Thompson)

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The	Honou	irable		
lir.	6.G.	Barton,	C.B.S.,	J.P.,
STA	ILEY.			

# AND DIALAMAN AND MINING.

ROY COVE, FALKLAND ISLANDS the the Colonial Lecretary Tel 9t . 66 . DI. pa Ref. 2386. No "Philomel" 12/2 Lu, Fuil I would like Desupliment the Commissioner on his Concise and able report. My views on replacement of present "Philanel" with a new venel are well-Known & referring to the Commissione's Report, over 70% of those who wrote to him, have the same view that is that some such vorsel is a definite weeesself to the Camp in general. I would presume therefore that Council will accept the more than there there of opinion as shown in the Commissioner's Report, and that a replacement versel will he ordered . Having presumed that it would appear that all that is required is bucke very sure that any specifications which we read home & Crown agents are in fact adhered to, and that from agent, as they quite invariably do, are not allowed & exercise then own pet theories as & what we should have or what great Smith Sheet thinks we should have. L'du Mulli

+75 rle. CS. Mr. Sonton phoned to say Rat he agrees that we now rufn the Fuilome matter to the Legislature. 18.2.66 

HELD ON THE 9th, 10th & 11th FEBRUARY, 1966

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loopied to 2189.

#### 14. PHILOMEL ENQUIRY (Memo. No. 3/66)

His Excellency expressed his thanks to Mr. Barton for the time and trouble taken by him in compiling the report on the enquiry he had conducted into the need for a replacement for m.v. Philomel.

Council studied the report in detail and advised that before final consideration was given to the matter, Captain Turnbull of R.R.S. Shackleton, a marine surveyor, be invited to attend the meeting and express his views. Council adjourned at 6 p.m.

Council resumed at 9.30 on Friday 11th February. Captain Turnbull being present by invitation.

Captain Turnbull expressed the view that a complete survey of m.v. Philomel would almost certainly reveal the need for a very expensive programme of repair which might take as long as twelve months and at the end of it the ship would still be an old one which would require major repairs every three or four years thereafter. The Philomel appeared to have been built under wartime conditions and not of the best available timber. A steel ship was cheaper to keep running, particularly in Falkland Island conditions where competent shipwrights to deal with a wooden vessel were hard to find.

As a Board of Trade surveyor, Captain Turnbull considered that it was of primary importance to consider whether the hull of Philomel suffered from such defects as to merit the ship's replacement. In certain circumstances it would be possible to contemplate the replacement of the engine and the accommodation if the hull was really sound.

Captain Turnbull said that he would be surprised if a suitable second-hand ship could be obtained for less than about £25,000. Mr. Barton mentioned that the Gentoo had cost Dean Brothers about £16,000 by the time she had been put in order.

Captain Turnbull agreed that he would do his best to examine the hull and superstructure of the m.v. Philomel during the short time that R.R.S. Shackleton would be remaining in port and that he would report his findings. Meanwhile, he gave it as his opinion that of the six tenders submitted through the Crown Agents for a replacement vessel, the most satisfactory was undoubtedly that of Messrs. W. Cook and Company. This vessel was also the choice of the Crown Agents.

His Excellency thanked Captain Turnbull for attending the meeting and the latter then withdrew.

After further prolonged and serious consideration, Council then concluded that a replacement for m.v. Philomel was required, that the timing of such replacement should be considered on receipt of Captain Turnbull's report and that, subject to the content of that report and to the views of Members of Standing Finance Committee, the tender submitted by Messrs. James W. Cook and Company should be accepted.

Clerk of te Council